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#### ▶ To cite this version:

Fanny Le Gloux, Pierre P. Dupraz, Alice Issanchou, Carole Ropars-Collet. Payments for environmental services with provision thresholds: farmers' preferences for a conditional bonus. 9. EAAE PhD WORKSHOP, Jun 2022, Parme, Italy. 15 p. hal-03879781

#### HAL Id: hal-03879781 https://hal.inrae.fr/hal-03879781

Submitted on 30 Nov 2022

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> Payments for environmental services with provision thresholds: farmers' preferences for a conditional bonus

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## Introduction

# Payment for environmental services (PES) design for public goods with provision threshold

- Environmental services: human interventions contributing to the preservation of ecological functions (Duval et al., 2016).
- ❖ PES: "voluntary transactions between service users and service providers, conditional on agreed rules of natural resource management for generating offsite services" (Wunder, 2015).
- Designing efficient incentive mechanisms often involves trade-offs between environmental ambition and large acceptance.
- ❖ Water quality/biodiversity: **ecological thresholds** → high participation and spatial continuity of environmental commitments at the landscape scale to observe environmental improvements (Dupraz et al., 2009).
- ❖ Favouring collaboration/coordination of actions among land managers + high uptake to increase the environmental effectiveness of farmers' actions and the cost-effectiveness of PES (Zavalloni et al., 2019).







## Literature review

### Collective components in PES design

Categories of collective action: Uetake (2013), Kuhfuss et al. (2019).

Dutch environmental cooperatives (Franks, 2011)

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Group-level requirement

Pr

Protection of European Hamster in France (Eichhorn et al., 2020)

Cooperation

Group-level contracting

**Environmental result** 

Source: ENRD

Source: LIFE ALISTER

## Payment conditionality

All the payment
Or part of it (bonus)

Swiss network bonus (Krämer and Wätzold, 2018)

Neurobles Basel Sands Station Country British Basel Sands Station Country British Basel Sands Station Country British Basel Station Country Basel Station Country British Basel Station Country Basel Station Country Basel Station Country British Basel Station Country Ba

Landscapescale requirement

Individual-level collaboration requirement

Source: Krämer and Wätzold (2018)

Regular meetings

Spatial configuration of uptake with neighbour(s)



Minimum level of uptake

## Literature review

### Farmers' acceptance of collective action incentives

- Reluctant when collective requirements are conditioning the full payment...
  - ❖ Individual contracting is preferred, especially among older farmers with little experience of participating in cooperatives (Villanueva et al., 2017).
  - ❖ Minimum participation requirement at the landscape scale → farmers anticipate transaction costs (Le Coent et al., 2017).
  - ❖ Collaboration with neighbouring farms → anticipated transaction costs and beliefs that other farmers would not be willing to cooperate (Villamayor-Tomas et al., 2019).
- ...but favourable to a bonus conditioned to collective action, to top up an individual basic payment
  - ❖ Positive preferences for a bonus conditioned to reaching a minimum share of enrolled area at the landscape scale (Kuhfuss et al., 2016).
- ❖ Peer effect: more likely to accept a PES scheme recommended by other farmers (Villamayor-Tomas et al., 2019).

#### Transaction costs























## Contribution

### New elements on farmers' preferences for bonus mechanisms

- Little evidence on farmers' attitude towards bonus payment mechanisms promoting collective approaches, apart from Kuhfuss et al. (2016) (winegrowers, water quality, south of France)
- \* Research objectives:
- → Confirm or nuance acceptability in other contexts.
  - ☐ Choice experiment (CE) to measure preferences for a PES targeting the improvement of water quality in northwest France.
- → Test new types of bonuses designed to meet high participation rates and environmental efforts at the landscape scale.
  - Individual bonus for sponsoring a peer (reward collaboration).
  - ☐ Collective result bonus distributed to all participants if the water quality of the river is improved (reward landscape-scale achievement).







This project has received funding from the European Union's Horizon 2020 research and innovation programme under grant agreement Nº 817949



### Choice Experiment approach

- Survey-based method to elicit stated preferences of individuals (Louviere et al., 2000).
  - Respondents are successively asked to choose their preferred option among a small number of hypothetical alternatives, which differ according to several **attributes**.
  - **Section** Estimate ex-ante the marginal utility of different characteristics (attributes) of policy design.
- Choice modelling:
  - $\diamond$  Lancaster's theory: consumption decisions are determined by the utility derived from the attributes X of the good being consumed (Lancaster, 1966).
  - Random utility theory decomposing utility U into a deterministic part V and a random part  $\varepsilon$  (McFadden, 1974).

$$U_{njt} = V_{njt} + \varepsilon_{njt} = \beta X_{njt} + \varepsilon_{njt}$$
 (1)

- Individual nAlternative jChoice set tPreference  $\beta$ 
  - Account for taste heterogeneity:
    - Mixed logit model (preferences vary across individuals).
    - ❖ Latent class model (preferences vary across groups of individuals).

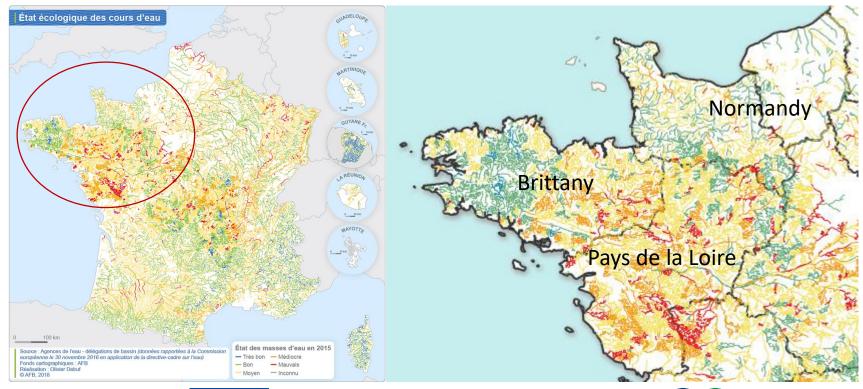






### Study area

Environmental target: water quality.







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### Experimental design

❖ Fixed PES design characteristics: 5 years, entire farmland

Attribute	Description	Levels
Soil cover	Average agricultural soil coverage throughout the year at the farm level (no bare soil, starting from seeding)	<ol> <li>85%</li> <li>90%</li> <li>95%</li> </ol>
Hedgerows	Average density of anti-erosion multi-species multilayer hedgerows at the farm level	<ol> <li>20m/ha</li> <li>60m/ha</li> <li>100m/ha</li> </ol>
Basic payment	Per-hectare individual annual payment	<ol> <li>1. 150€/ha</li> <li>2. 300€/ha</li> <li>3. 450€/ha</li> <li>4. 600€/ha</li> </ol>
Bonus	Bonuses conditioned to a collective action:  A fixed individual <b>sponsor bonus</b> of 450€ that the farmer receives each time he convinces a peer into entering the PES scheme;  A <b>collective result bonus</b> of 50€/ha distributed to all participants if the river's status reaches a higher step of the water quality scale	<ol> <li>None</li> <li>Individual sponsor bonus</li> <li>Individual sponsor bonus</li> <li>+ collective result bonus</li> </ol>

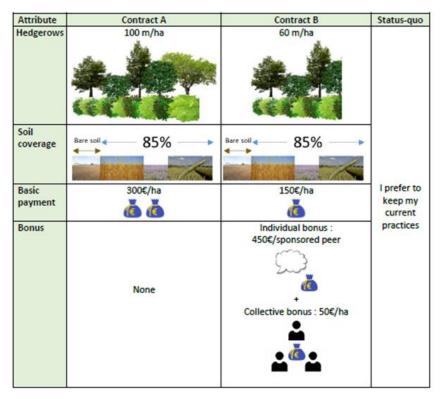






### Experimental design

- ❖ D-efficient design of 36 choice sets to be divided into 4 blocks of 9 choice cards
- ❖ Face to face interviews in spring 2021







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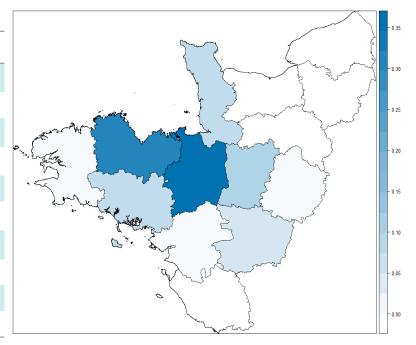




### Description of the respondents

#### **❖** N=130

Variable	Mean
UAA (ha)	100.3
Share of permanent grasslands (%)	35.7 (4na)
	, ,
Specialised in dairy (%)	50.8
Specialised in cattle meat (%)	9.2
Specialised in crops (%)	6.2
Organic farming (%)	39.2
AES participant in 2020 (%)	40.8
Plan to stop managing farm in 5 years or less (%)	20.0
Higher education (%)	63.1
Participate in a farmer or environmental organisation (%)	70.0





## Results

### Mixed logit model

0	
	Estimate
PAYMENT	0.006***
COVER	-0.184*
*COVER <sub>current</sub>	0.248**
*ORGANIC	-0.035***
*SHORT-TERM	0.007
HEDGEROWS	-0.036***
*HEDGEROWS <sub>current</sub>	0.000**
*ORGANIC	0.040***
*SHORT-TERM	-0.035**
BONUS <sub>sponsor</sub>	0.379*
BONUS sponsor/collective result	-1.472**
*ATTITUDE collective payment	0.467***
*ORGANISATION	0.592
$ASC_{sq}$	1.615
SD.COVER	0.043***
SD.HEDGEROWS	0.042***
SD.BONUS <sub>sponsor</sub>	0.036
SD. BONUS sponsor/collective result	1.216***
$SD.ASC_{sq}$	0.139
Log likelihood	-719.32
Pseudo-R <sup>2</sup>	0.396
AIC	1476.645
MC .	14/0.043
	1571.267
BIC Observations Number of farms INRAC	

- ❖ Ceteris paribus, a farmer accepts 63€ less of payment per hectare with the sponsor bonus of 450€/peer.
  - ❖ A farmer with 100ha would need to convince at least 14 new peers each year to compensate.
  - → Introducing a bonus option can **improve the cost- effectiveness** of PES (confirms Kuhfuss et al., 2016).



## Results

### Latent class model

	Class 1	Class 2	Class 3	Class 4		
PAYMENT	0.003*	0.006***	0.001	0.009***		
COVER	-0.006	-0.002	0.072*	0.038		
HEDGEROWS	-0.045***	-0.093***	0.025***	0.007*		
BONUS <sub>sponsor</sub>	0.211	0.413	-0.633*	0.955***		
BONUS <sub>sponsor/collective</sub> result	-0.203	0.433	-1.161***	1.371***		
$ASC_{sa}$	-5.068	-4.455	1.575*	-9.747		
Probability of class	0.15	0.17	0.18	0.50		
Class membership function						
$HEDGEROWS_{current}$	Ref	-0.009*	0.024***	0.023***		
SHORT-TERM	Ref	0.238	-1.801***	-0.950***		
ORGANIC	Ref	0.085	1.867***	0.930***		
HERBIVOROUS	Ref	1.577***	0.434	0.293		
ORGANISATION	Ref	-0.398	-0.757**	-0.220		
ATTITUDE collective payment	Ref	-0.098	0.040	0.238**		
Log likelihood		-693.44				
Pseudo-R <sup>2</sup>		0.418				
AIC	1476.879					
BIC	1700.983					
Observations		1075				
Number of farms		120				

## Classes 1 & 2 : "hedgerows averse"

- Preferences for low hedgerows density requirements.
- Non-significant effects of bonuses.

## Class 3: "pro-environment individualists"

- Farms preferring the status-quo or PES with high management requirements.
- Prefer no bonuses.

#### Class 4: "pro-incentive"

- Financial incentives seem to drive their choice more than technical constraints.
- Higher levels of per-hectare payment.
- Positive preferences for both types of bonuses.

## Discussion

- **Heterogeneous preferences** towards the bonus options.
  - ❖ Bonuses distributed according to an **individual effort for attracting more farmers** could be a promising way to increase participation and PES cost-effectiveness.
  - Collective bonuses distributed to all might be counterproductive.
- **❖** Sponsor bonus → can increase scheme's cost effectiveness.
- Latent class model: how to interpret class 3?
  - $\diamond$  Over-representation of organic farmers  $\rightarrow$  possible overestimation of the negative attitude towards the combined sponsor/collective result bonuses.
- ❖ Combined sponsor/collective result bonus → could be cost-effective as long as the total amount of financial incentive is attractive enough to effectively boost participation and collective action.
- ❖ Beyond income foregone: new contributors? → bonus-mechanisms rewarding a landscape result or high participation could be of particular interest for stakeholders benefiting directly from the improvement of rivers' water quality (water bottle companies, water agencies).











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When August 29<sup>th</sup> - September 1<sup>st</sup> 2023

Where **Couvent des Jacobins, Rennes, France** 

Official Language English

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https://console-project.eu/

## Thank you for your attention!

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